

# EMERGENCY MANAGEMENT IN MONTANA

THE ROLES OF STATE AND LOCAL  
GOVERNMENT LEADERS

# AGENDA AND HANDOUTS

Purpose of Disaster and Emergency Services

Local DES Agencies

MT DES Division Duties

Before the Disaster

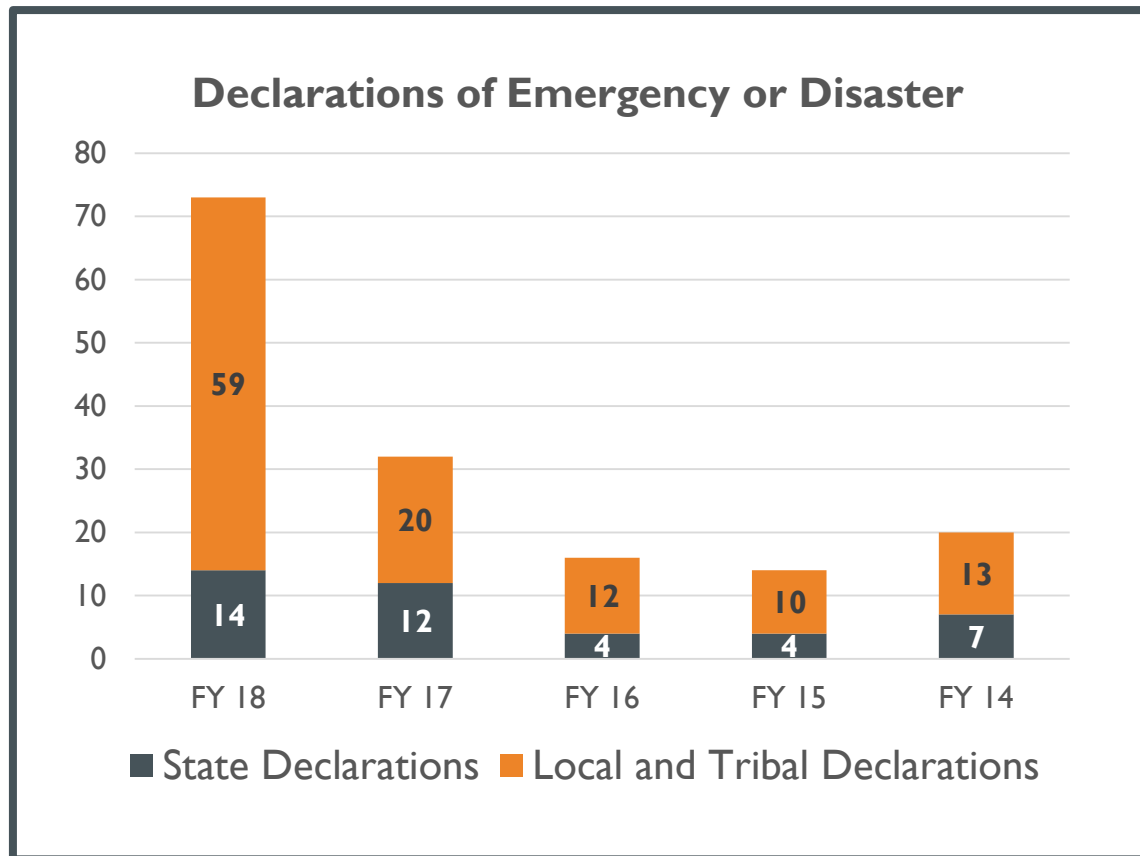
During the Disaster

After the Disaster

Funding and Federal Grants

Questions

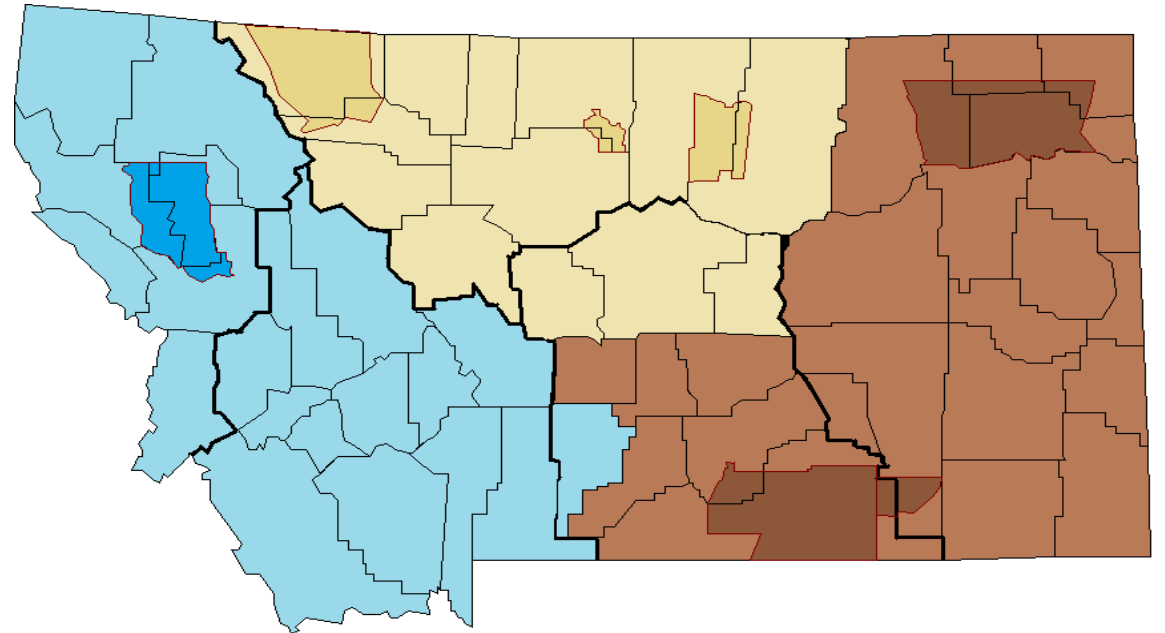
# PURPOSE OF DISASTER AND EMERGENCY SERVICES



- There is an existing and increasing possibility of the occurrence of disasters or emergencies of unprecedented size and destructiveness
- To provide for prompt and timely reaction to an emergency or disaster
- To ensure that preparation of this state will be adequate to deal with disasters or emergencies
- To preserve the lives and property of the people of this state to the fullest extent practicable

# HOW DO WE MEET THE INTENT SET FORTH IN MCA?

- State Level
  - Organizational Chart – 26 staff working across the spectrum of Emergency Management (Handout)
  - Responsible to the governor for carrying out planning and program for disaster and emergency services to the state
- Local Level
  - Quarter time to one full time FTE per county
  - Responsible to the mayor or presiding officer of the county commissioners for emergency and disaster planning services



I THINK WE MAY NEED TO  
UPDATE OUR DISASTER RECOVERY PLAN.  
THIS ONE SUGGESTS WE ALL RUN  
AROUND IN CIRCLES SHOUTING  
'WHAT DO WE DO?!!' 'WHAT DO WE DO?!!'



## INCIDENTS START AND END LOCALLY

THE LOCAL  
JURISDICTION ALWAYS  
REMAINS IN CHARGE OF  
AN INCIDENT



# LOCAL DISASTER AND EMERGENCY SERVICES DUTIES

- Each Political Subdivision Shall:
  - Designate an agency responsible for emergency and disaster prevention and preparedness, and coordination of response and recovery
  - Prepare a local disaster and emergency plan and program – Shall be in accordance with and in support of the state disaster and emergency plan and program
  - Notify state DES the manner they will provide emergency or disaster planning services
  - Identify the person who heads the agency charged with disaster planning services
  - Provide additional information as the division requires



# LOCAL DISASTER AND EMERGENCY SERVICES DUTIES

- Each Local Political Subdivision Shall Prepare in Written Form:
  - Identify the emergency responsibilities of all local agencies and officials
  - Identify the disaster and emergency chain of command



# LOCAL DISASTER AND EMERGENCY SERVICES DUTIES

- Principal Executive Officer of Political Subdivisions:
  - May issue a local emergency proclamation or disaster declaration – File with State DES
  
- Governing Body of the City, or County, or Both
  - Unanimously vote to appropriate emergency levies (not to exceed 2 mills in any one year)





# LOCAL DISASTER AND EMERGENCY SERVICES DUTIES

- Hazardous Material Incident Planning
  - The governing body of each incorporated city and county shall designate a Local Emergency Response Authority (LERA) for hazmat response
  - An incorporated city may, with mutual consent of the county, designate the county as its LERA
- Local Emergency Response Authority
  - Respond to hazmat incidents according to the local hazardous material plan
  - Define in writing its incident management system and the agency that will be the incident commander
- Local Emergency Planning Committee (LEPC)
  - Develop the local hazardous material plan
  - Select LEPC members



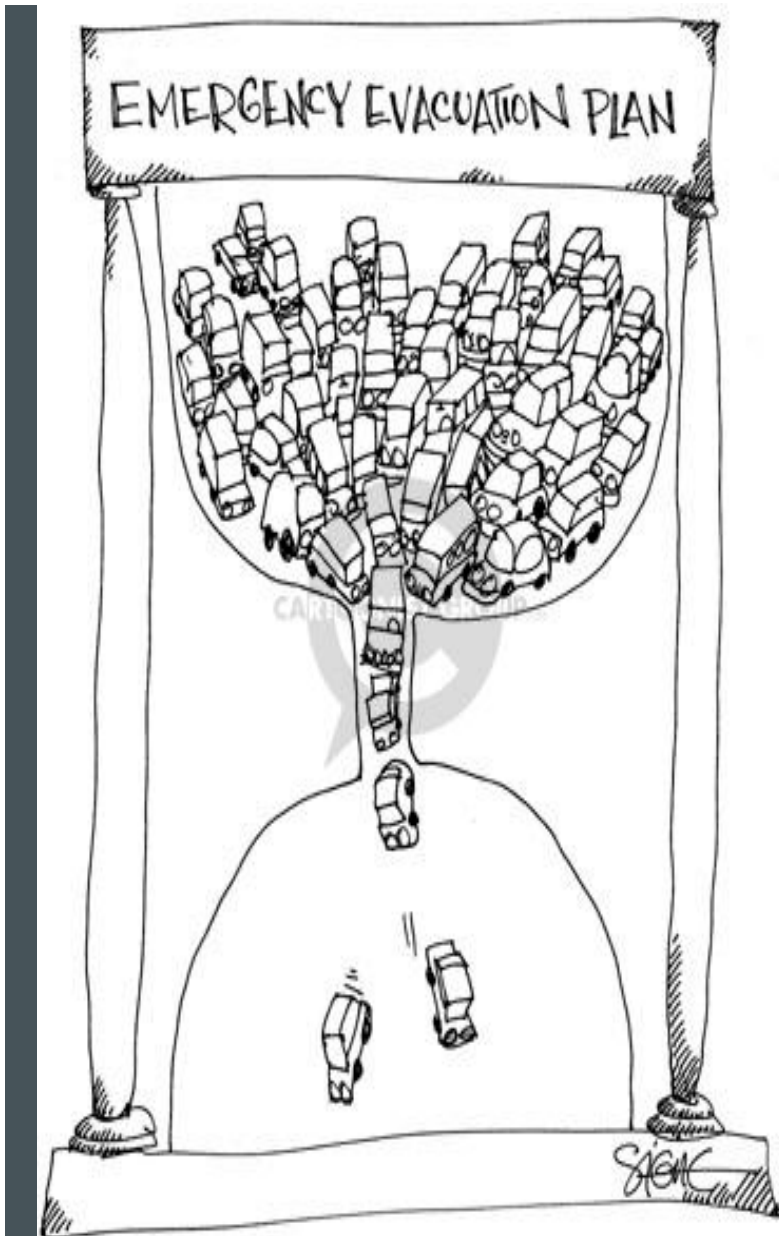
# MT DES DIVISION DUTIES

- Prepare and maintain a comprehensive plan and program – Coordinated with federal, state, political subdivisions, tribal, and Canadian plans.
- Advise and assist political subdivisions in executing their disaster and emergency services responsibilities
- Make surveys of industries, resources, and facilities within the state – both public and private
- Periodically review local plans and programs (see handout)
- Institute training and public information programs
- Direct disaster response and recovery as directed by the governor
- Prepare executive orders or proclamations for the governor related to emergencies and disasters



# DEVELOPMENT OF MUTUAL AID PLANS AND AGREEMENTS

- MT DES Division must encourage political subdivisions to conclude mutual aid arrangements with other public and private agencies
- MT DES Division shall ensure local plans contain adequate provisions for reciprocal mutual aid
- Interstate Mutual Aid Agreements – State to State
  - Voluntary assistance in responding to any disaster that overextends the requestor
  - Emergency Management Assistance Compact
- Intrastate Mutual Aid System – Among or between political subdivisions



Copyright by Signé Wilkinson



Toothpaste For Dinner.com

EMERGENCY  
CONTACTS  
(please list 3)

1. ambulance
2. police
3. hospital

PLANNING -  
WHAT TO  
CONSIDER  
BEFORE AN  
INCIDENT  
OCCURS



# BEFORE THE INCIDENT

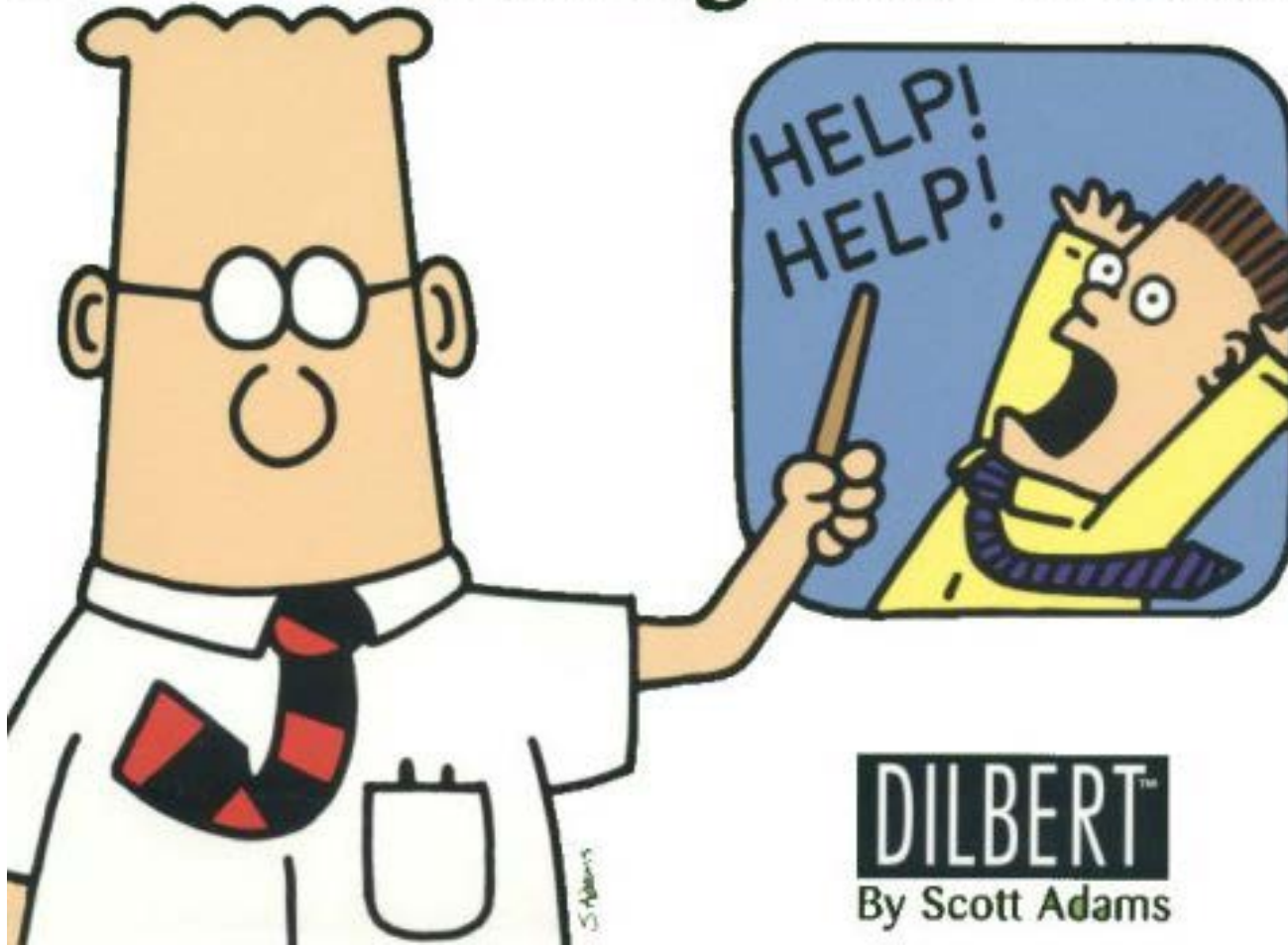
- Local Emergency Planning Committee
  - Emergency Planning – Community Right-to-Know Act (EPCRA)
  - Designated Local Emergency Planning Districts and minimum sector membership
  - Public Information Requests
  - Hazardous Material Response Plans



# BEFORE THE INCIDENT

- Expanding the Role of LEPC
  - Planning on Blue-Sky Days – All hazard approach
    - Emergency Operations Plan
    - Hazard Mitigation Plan
    - Continuity of Government / Continuity of Operations
  - Testing and Validating of Plans
    - Resource Identification / Mutual Aid Agreements
    - Training
    - Exercise

# Our Disaster Recovery Plan Goes Something Like This...



HOW DOES THE  
DISASTER PROCESS  
WORK?

# THE PROCESS FOR STATE ASSISTANCE – RESPONSE

**Incident Occurs**

## Local Government Responds

Local Government Declaration

**Mutual Aid**

**COAD**

## State Assistance (through MT DES)

Governor's Declaration

**Private/VOAD**

**State Agencies**

**EMAC Assistance**

## Federal Assistance (through FEMA)

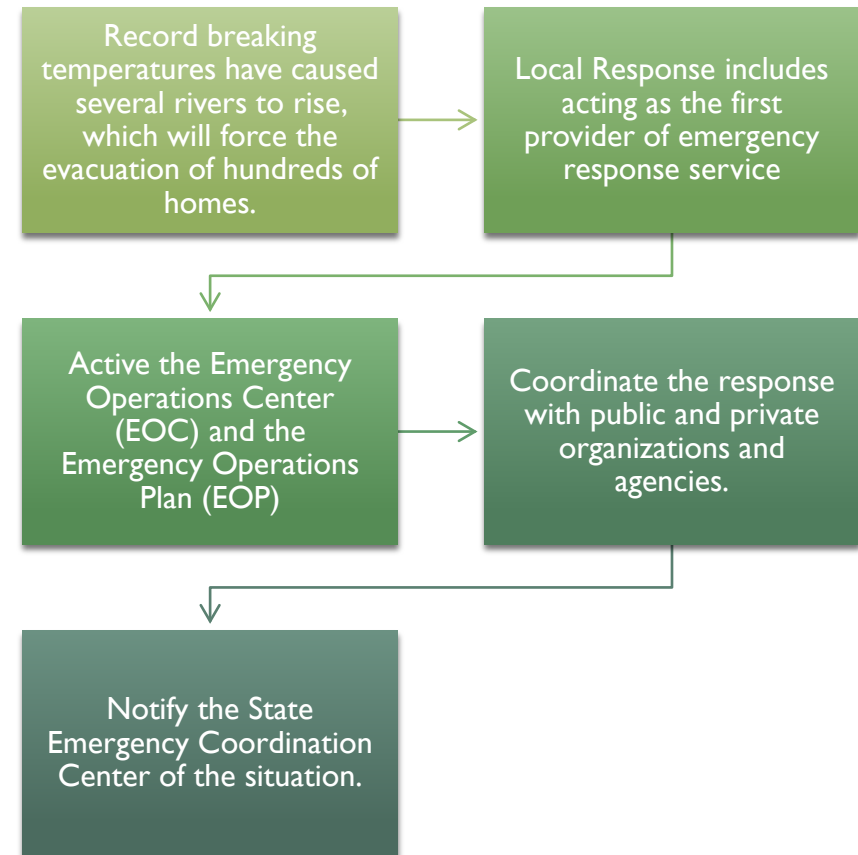
Presidential Declaration

**National Response Framework**

**Local Government Remains in Charge**



# SLOW-RISING FLOODING SCENARIO



# DURING THE FLOODING INCIDENT



Incident  
Command Post

Local 1<sup>st</sup> Responders (Sheriff, Fire Chief, Public Health Officer, Public Works, Local Flood Plain Manager, etc.)

Local Emergency  
Operations  
Center  
Coordination

Coordinate resource requests in support of the incident  
Submit unfilled resource requests to the state level coordination center (State Emergency Coordination Center)  
Track disaster related expenses  
Coordinate Information for the public

State Emergency  
Coordination  
Center

Finds the closest “qualified” and least expensive resource – Can be a resource in state or from outside the state  
Track state related expenses  
Promote local public information developed by the EOC



# WHO PAYS?

- **Local Government**
  - Local government determines the need and makes the decision to respond
  - Incident costs are committed at the local level in accordance with local emergency response plans
- **State Government**
  - MT DES develops an annual Admin Plan that provides the general intent for state support
  - If seeking state financial assistance, the local government must commit their 2 mill levy and emergency funds
- **Federal Government**
  - Under a presidential disaster, 75% of eligible costs are covered by FEMA, the remaining 25% is the state/local share

# AFTER THE DISASTER – REVIEW THE INCIDENT

- Review the event (After Action Review)
  - Were established plans relevant? Are there any identified planning gaps
  - Were all agencies and personnel trained? Are there any identified training gaps
- Develop and Improvement Plan
  
- Frequent Lessons Learned
  - Tracking Expenses – Finance Chief
  - Public Information Coordination/Management – Public Information Officer
  
- Contact MT DES for assistance facilitating an after action review

# FUNDING AND FEDERAL GRANTS

## Preparedness



Homeland Security  
Grant Program

Emergency  
Management  
Performance Grant

HSGP \$4.1 M /Yr  
EMPG \$3.4 M /Yr

## Response



Hazardous  
Materials  
Emergency  
Preparedness

HMEP  
\$250 K / Yr

## Mitigation



Flood Mitigation  
Assistance  
  
Pre-Disaster  
Mitigation  
  
Hazard Mitigation  
  
National Hazard  
Earthquake  
Reduction Program

Total Awarded  
\$17.4 M  
Since 2011

## Recovery



Public Assistance  
Program  
  
Individual Assistance  
Program

Public Assistance  
\$61.4 M  
Since 2011

# QUESTIONS TO TAKE HOME

- ❑ When was our plan last updated? Ask to read the plan.
- ❑ Does the plan identify the emergency responsibilities of all local agencies and officials
- ❑ What agency is responsible for disaster prevention and preparedness,?
- ❑ What agency is responsible for the coordination of response or for the recovery?
- ❑ What agency is delegated as the Local Emergency Response Authority for my town?
- ❑ Who was selected to participate in my county LEPC?
- ❑ When was our hazardous material plan last updated? Ask to read the plan.
- ❑ What kind of mutual aid agreements do we have in place?
- ❑ How much is my 2 mill levy?
- ❑ What AARs have been produced following local test or actual events? What gaps were identified?

# QUESTIONS

Delila Bruno

Agency Administrator

MT Disaster & Emergency Services

406-324-4766

[dbruno@mt.gov](mailto:dbruno@mt.gov)

Burke Honzel

Bureau Chief - Preparedness

MT Disaster & Emergency Services

406-324-4771

[bhonzel@mt.gov](mailto:bhonzel@mt.gov)

Jake Ganieany

Bureau Chief – Response,  
Recovery, & Mitigation

MT Disaster & Emergency Services

406-324-4776

[Jake.Ganieany@mt.gov](mailto:Jake.Ganieany@mt.gov)